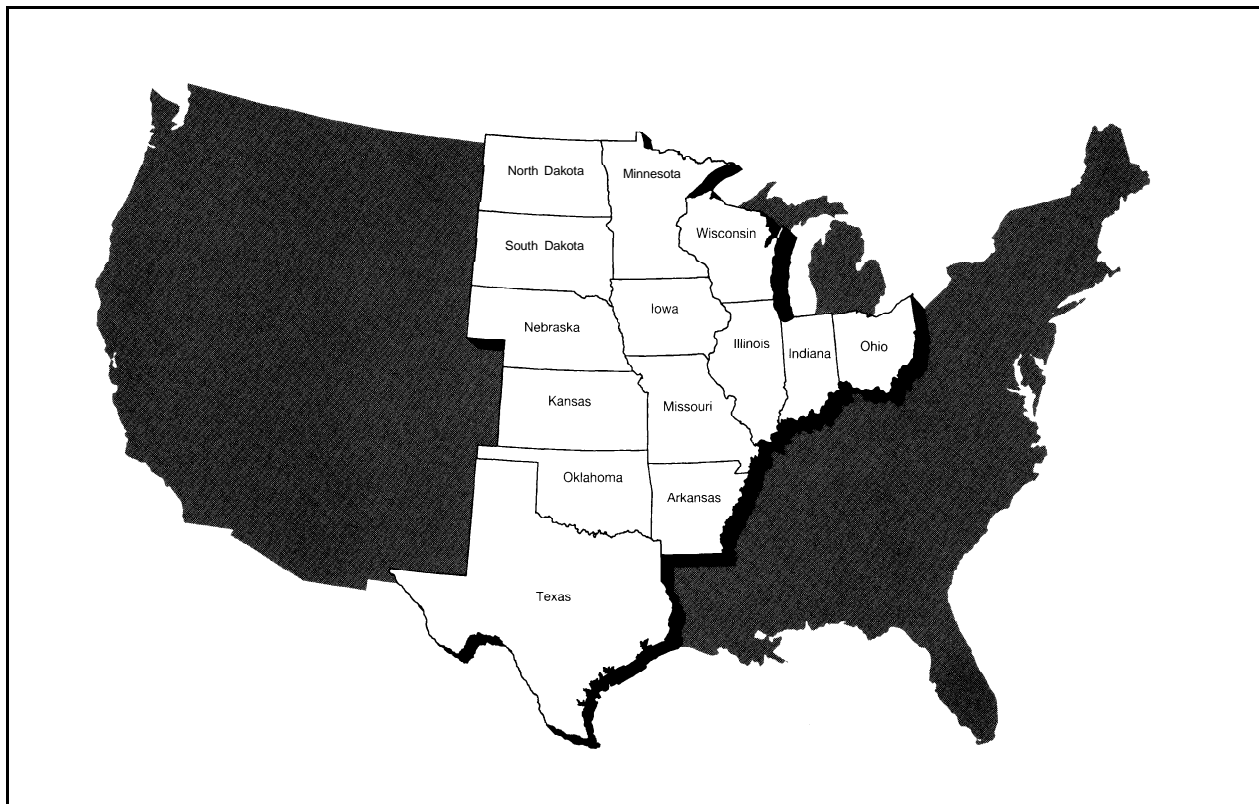


MID-AMERICA REGULATORY CONFERENCE (MARC)

A HISTORY 1956-1995



Regulation n. - 1 .The act of regulating. 2. A principle, rule, or law designed to control or govern behavior. 3. A governmental order having the effect of law.

-The American Heritage Dictionary
(Second College Edition)

INTRODUCTION

The Mid-America Regulatory Conference (MARC), a regional organization of the utility and transportation regulatory agencies of 14 states, was formed in 1956. Its principal activity is informing people of regulatory issues. MARC has sponsored an annual public meeting about issues every year beginning in 1956. The commissioners of the various states also meet periodically to exchange ideas. Despite almost 40 years of activity, the members of MARC realized that no formal history of this group existed. In 1990, the members asked Paul Franzenburg, a member of the Iowa Utilities Board, to prepare a history and to reorganize the permanent records of MARC. This volume is the result of the historical research.

Much of this history deals with state highlights. This is both appropriate and necessary because MARC is an organization of and for states. Innovation by individual states in utility regulation as well as in other governmental services is an important aspect of our federal system of government. Several MARC states were in the vanguard of utility regulation in the 1800s and leadership by the states continues today.

People make things happen and this volume identifies the players of the last 40 years in Mid-America. As is evident from the dates of service shown here, commissioners usually are not in regulation for long periods. The sharing of knowledge between MARC commissioners has been invaluable in quickly orienting the newcomers and broadening the perspectives of all.

Paul Franzenburg reviewed the minutes, agendas and records of MARC and the National Association of Regulatory Utility Commissioners for all available information, but much of the knowledge is in the memories of present and former commissioners. MARC thanks Paul and all those who responded to Paul's inquires for making this fine volume possible. Getting the cooperation of these busy people was a challenge Paul met successfully.

This history is dedicated to all the commissioners who selflessly served the MARC states.

MEET THE MARC HISTORIAN

Paul Franzenburg is well qualified to be the MARC historian because he has been involved in utility regulation and other state government responsibilities for many years. He was appointed to the Iowa State Commerce Commission (predecessor to the Iowa Utilities Board) in 1983 and retired on May 1, 1991. His formal involvement with state government began when he was appointed Vice Chairman of the Iowa Development Commission in 1963. In that position, he created the innovative “Sell Iowa” trips which were successfully led by Governor Harold Hughes.

Paul was elected Treasurer of the State of Iowa in 1964 and reelected in 1966. While Treasurer, he introduced and refined a program for tightly investing idle state government funds, a program copied by many other states. Twice, Paul was his party’s nominee for Governor.

Prior to state government service, Paul, together with his father and uncle, owned and operated The Franzenburg Wolf Creek Smokehouse, which supplied hickory-smoked meats to every state and several foreign countries.

The Mid-America Regulatory Conference thanks Paul Franzenburg for his efforts in producing the first history of MARC.

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REGULATION -- THE BEGINNING

No history of regulation would be complete without substantial emphasis on the regulatory histories of those states which now comprise the Mid-America Regulatory Conference (MARC). It is generally acknowledged that the early Church Fathers were the instigators of regulation. They, followed over succeeding centuries by certain Roman Emperors, English common law, and other individuals, governments, and philosophies, all recognized the need of protection of otherwise vulnerable citizens.

MID-AMERICA -- THE EARLY DAYS

As was frequently the case--with governmental and other institutions--what is now the Mid-America Regulatory Conference rose out of turbulence, common problems, and public demand.

The troubles began with a long and severe Depression which struck the farmers after the Civil War. To protect themselves, the farmers united in the Grange movement of 1867 and the Farmer's Alliance of the 1870's. At the same time, they (and others) believed deliverance from the Depression would be hastened if only they could have railroads.

Today, television frequently portrays--either in fictional "Westerns" or in factual documentaries--the intense efforts of farmers, ranchers, and others to bring the railroads to their localities. And the railroads, in turn, sought to move promptly to take advantage of this expanding market.

Indeed, the railroads probably expanded too rapidly. Even with the Federal government's land grants to the railroads, costs of extending the rails were high, and cash flow became a great problem.

This problem had a ready answer, however--an answer which would plunge much of America into further financial confusion. Here, then, was the pattern pursued by mid-America railroads: Increase the rates! And the results were devastating.

THE "ROBBER BARONS"

'The public be damned,' was the oft-quoted response of Cornelius Vanderbilt. Beginning his business career as a ferryman at age 16, within five years he owned a large

fleet of New York harbor boats. Eventually, his holdings, principally in steamboats, were throughout the world. He became known as the ‘Commodore’ and at 70 began to invest in railroads. Ruthless in his business dealings, by 1873 he controlled railway systems extending from the Atlantic coast to Chicago.

No better was Jay Gould, another of the “Robber Barons.” With Jay Fisk, he tried to “corner” the gold market in 1869. Government action stopped him, but not until his maneuvers brought about the panic known as “Black Friday.” By 1880 he owned nearly a tenth of the nation’s railway mileage. Among his lines were the Union Pacific, the Missouri Pacific, the Wabash, the Texas Pacific, and the St. Louis and Northern--all centered in mid-America.

DIRE CONSEQUENCES

These, then, were the natures of those who, without regulation, imposed upon citizens the enormously increased railroad rates. These strangers, as well as mid-America railroad operators, had become “the enemy.” And by this time the accelerated pace of commerce offered hardly any alternative to rail transportation.

Surely, there was a fever upon the land! Those who earlier had yearned for railroads through their communities were dismayed. What began as mutterings of discontent soon swelled to cries of anger and frustration. Farmers, merchants, ranchers, manufacturers, townspeople--all these were so adversely affected by high shipping costs as to have savings and any margins of profit erased.

THE RAILROAD COMMISSIONS

Such was the public rage that citizens rose up in protest. Ready to lead them were the Grangers (the Patrons of Husbandry). It was then that Illinois, Iowa, Minnesota and Wisconsin enacted regulatory legislation. And even though the regulation was generally of a modest nature, the mid-America states began forming railroad commissions, with Ohio’s being the first--in 1867.

Six meetings of state railroad commissioners were held between 1874 and 1881--in Iowa, Wisconsin, Illinois, New York, Ohio and Georgia. The “MARC states” represented at these meetings were Illinois, Iowa, Missouri, Ohio and Wisconsin.

THE STATES ARE CHALLENGED

Clearly, dissatisfaction was rampant although regulation was, at first, more stern in some states than in others. But the constitutionality of state regulatory authority was soon challenged.

Meanwhile, the Granger movement had not been inactive. Much of the legislation regarding rates and service originated with the Grangers, even though, except in Illinois, those laws were later repealed.

The most notable of the “Granger Cases” testing the constitutionality of State regulatory authority was the famous Munn v. Illinois. This case related to the power of Illinois to set maximum rates charged by a grain storage facility. The Illinois legislature had created the Railroad and Warehouse Commission in 1871 and in 1873 had given the Commission the power to set maximum railroad and warehouse rates. This was the first state regulation of utilities. In 1877, the U.S. Supreme Court upheld the State of Illinois’ authority.

THE STATES SURGE FORWARD

The Munn v. Illinois victory laid the cornerstone of modern regulation. The citizens of mid-America, and, in fact, of the entire nation had gained the opportunity of being heard in their own states. There were exceptions, of course, and interstate commerce was soon determined to be the province of the federal government.

State regulation of railroad and grain warehouse rates and services became clarified by experience and law, and in 1907 Wisconsin became one of the first three states in the nation to regulate gas, electric, telephone and water utilities. Broad state regulation was soon adopted across the nation.

Perhaps those early struggles were best exemplified by then U.S. Supreme Court Justice Robert H. Jackson’s statement in a 1950 opinion: “Long before the Federal Government could be stirred to regulate utilities, courageous states took the initiative and almost the whole body of utility practice has resulted from their experiences.” (*)

(*) Federal Power Commission v. East Ohio Gas Company

MID-AMERICA REGULATORY CONFERENCE (MARC)

“Birds of a feather flock together.” That old adage certainly applies to the member states of the Mid-America Regulatory Conference (MARC).

As one considers their notable contributions to regulation nationally, it is readily apparent that the states of mid-America should have formed their own association. This they did--in 1956.

The original name was Midwest Association of Railroad and Utility Commissioners and the original member states numbered ten. In 1960, Oklahoma was added; in 1976, Indiana and Texas became members; and Ohio was added in 1991. (Louisiana became a member in 1992, but withdrew in 1993.)

The name was changed, in 1977, to Mid-America Regulatory Commissioners, and hence the acronym MARC. But that acronym came to serve two names, Commissioners and Conference being used by different officers and correspondents. Finally, new Articles of Incorporation were adopted in 1990, and Mid-America Regulatory Conference is now the officially adopted title.

MARC FUNCTIONS

To foster better communications between and among MARC commissioners, an annual meeting is held in the home state of MARC's then-current president. Programs are varied and timely, as shown in another part of this history, and all are designed to promote better understanding of responsibilities. These meetings, customarily held in June of each year, are--with the exception of a commissioners' business meeting--open to guests, including all meeting registrants. Certain commission staff members also attend.

Additionally, meetings are held--usually in January each year--for commissioners only. Also, MARC meetings are customarily held along with the summer and winter NARUC committee meetings. All meetings are directed toward better understanding and sharing of information.

Officers of MARC are President, First Vice President, Second Vice President and Secretary-Treasurer. Elections are held at the annual meetings, with the election of a new Secretary-Treasurer and the other officers customarily advancing to the next office.

MARC AND NARUC

Although there are no formal ties between the national and regional organizations, the members of the Mid-America Regulatory Conference (MARC) and the current five other regional groups are also members of the National Association of Regulatory Utility Commissioners (NARUC). Following are the name changes of the national association:

- 1901 - First Constitution adopted and the name “National Association of Railway Commissioners” chosen
- 1917 - Name changed to “National Association of Railway and Utility Commissioners”
- 1923 - Name changed to “National Association of Railroad and Utility Commissioners”
- 1967 - Name changed to “National Association of Regulatory Utility Commissioners”

The first convention of the National Association of Railway Commissioners was held March 5, 1889, in Washington, D.C. It is significant that of the 44 representatives attending from across the country, 16--more than one-third--were from what are now MARC member states. Included was Iowa’s governor, William Larrabee.

Paul Rodgers, the current General Counsel and Administrative Director of NARUC, was first elected October 2, 1965, and attended his first regional conference annual meeting in Des Moines, Iowa, in 1966.

MARC COMMISSIONERS ELECTED TO NARUC PRESIDENCY

| | | |
|-----------|---|----------------------------------|
| 1959-1960 | - | George R. Perrine - Illinois |
| 1962-1963 | - | Joseph J. Brown - Nebraska |
| 1967-1968 | - | James W. Karber - Illinois |
| 1972-1973 | - | Arthur L. Padrutt - Wisconsin |
| 1977-1978 | - | Richard A. Elkin - North Dakota |
| 1982-1983 | - | Larry J. Wallace - Indiana |
| 1987-1988 | - | Bruce Hagen - North Dakota |
| 1991-1991 | - | William D. Steinmeier - Missouri |
| 1992-1993 | - | Dennis J. Nagel - Iowa |

The call of duty among the future MARC states did not blossom and then die on the vine after the 1889 convention. Rather, it is noteworthy that as of 1994, from among the states now comprising MARC, there have come 34 of NARUC's 101 presidents. Nine of these have been elected just since MARC's founding in 1956.

SELECTION OF NARUC OFFICERS

Rotation of selection of NARUC officers began in 1960. Each of the five regional affiliates chooses its candidate for NARUC Second Vice President every fifth year.

While the nominees must be approved at NARUC's annual meeting, the regional selections are normally accepted.

MARC COMMISSIONERS WHO HAVE BECOME FEDERAL REGULATORS

Federal Communications Commission (FCC)

George C. McComaughey - Ohio - 1977-1979

Andrew C. Barrett - Illinois - 1989-

Federal Energy Regulatory Commission (FERC)

Don S. Smith - Arkansas - 1977-1979

Matthew Holden, Jr. - Wisconsin - 1977-1981

Charles G. Stalon - Illinois - **1984-1989**

Branko Terzic - Wisconsin - 1990-1993

Vicky A. Bailey - Indiana - 1993-

Postal Rate Commission

John L. Ryan - Indiana - 1971-1974

Rural Electrification Administration

Norman M. Clapp(*) - Wisconsin - 1961-1969

(*) Served first with REA, then Public Service Commission of Wisconsin 1974-1977

STATE HIGHLIGHTS

The evolution of each of the fourteen
MARC states from their first regulatory
commissioners through 1995 annual meeting.

BRIEF HISTORIES . . .

COMMISSIONERS • 1956 THROUGH 1995 . . .

CURRENT JURISDICTION . . .

ARKANSAS PUBLIC SERVICE COMMISSION

- 1899 - Arkansas Railroad Commission created by Legislature
 - 1919 - Arkansas Corporation Commission created as successor
 - 1919 - Jurisdiction enlarged to include regulation of telephone and telegraph, gas and electric utilities, water companies, pipelines, and motor carriers
 - 1921 - Corporation Commission abolished - Railroad Commission recreated
 - 1933 - Corporation Commission reestablished, vested with powers of several other commissions, including Railroad Commission
 - 1935 - Department of Public Utilities created by Legislature within Corporation Commission
 - 1937 - Electric cooperatives exempted except Certificate of Convenience and Necessity required
 - 1945 - Corporation Commission renamed Arkansas Public Service Commission PUC
 - 1951 - Telephone cooperatives made subject to regulation
 - 1957 - Explicit territorial protection allocated to electric cooperatives
 - 1957 - Pipeline and Motor Carrier regulation transferred to Arkansas Transportation Commission
 - 1967 - Legislature made electric cooperatives subject to PUC regulation (In 1987, this action was largely reversed)
 - 1971 - PUC transferred to Department of Commerce
 - 1983 - PUC restored to independent state agency
- Three Commissioners - Appointed - Six-year staggered terms
- Jurisdiction: Electric, gas, telecommunications, water utilities
plus IXC Carriers, Resellers and Cellular Providers
- Member of NARUC - 1939

**ARKANSAS PUBLIC SERVICE COMMISSION
(Commissioners - 1956-1995)**

| | |
|-----------------------------|-----------|
| Lewis M. Robinson | 1953-1971 |
| J. M. Malone, Sr. | 1955-1969 |
| William M. Berry | 1955-1957 |
| John R. Thompson | 1957-1966 |
| Dan Stephens | 1966-1967 |
| Robert Downie | 1967-1980 |
| Don S. Smith | 1969-1974 |
| Pat Moran | 1971-1976 |
| Jerry D. Jackson | 1974-1975 |
| Dr. John C. Pickett | 1975-1980 |
| L. Scott Stafford | 1976-1979 |
| Nathan M. "Mac" Norton, Jr. | 1979-1983 |
| Jerrell L. Clark | 1980-1981 |
| Frank Newell | 1980-1981 |
| Walter Skelton | 1981-1983 |
| Sandra W. Cherry | 1981-1983 |
| James W. Daniel | 1983-1987 |
| Dr. Robert E. Johnston | 1983-1989 |
| Patricia S. Qualls | 1983- |
| Julius D. Kearney | 1987- |
| Sam I. Bratton, Jr. | 1989- |

ILLINOIS COMMERCE COMMISSION

- 1871 - Railroad and Warehouse Commission of three members created by Legislature
- 1873 - Legislature granted Commission power to establish maximum railroad and warehouse rates, thus making Illinois first state to regulate public utility rates
- 1877 - U.S. Supreme Court upheld validity of state regulation of utilities in the historic case of Munn v. Illinois
- 1913 - Legislature replaced Railroad and Warehouse Commission with new five-member State Public Utilities Commission. Jurisdiction broadly expanded but municipal and cooperatively-owned utilities exempted
- 1921 - Public Utilities Act enacted. Previous Commission replaced by seven-member Illinois Commerce Commission
- 1933 - Commission reduced to five members by legislative action
- 1953 - Commission assigned regulatory authority over motor vehicles for hire in 1953, with the passage of the Illinois Motor Carrier of Property Act
- 1983 - Commission increased to 7 members
- 1986 - Illinois Public Utilities Act revisions became effective. Recognized difference between competitive and non-competitive telecommunications services and established less stringent regulation of competitive aspects
- 1994 - Federal action pre-empted intrastate regulation of for-hire motor carriers, leaving Commission with quite limited authority over insurance coverage and household goods movers

Seven Commissioners - Appointed - Five-year staggered terms

Jurisdiction: Investor owned telephone, gas, electric, water and sewer companies; household goods movers; relocation towing firms; rail crossing safety; certification of the convenience and necessity of pipeline construction for pipeline companies; and insurance coverage for common carriers

Member of NARUC - 1890

ILLINOIS COMMERCE COMMISSION
(Commissioners - 1956-1995)

| | |
|------------------------|-----------|
| J. G. Van Keuren | 1951-1961 |
| Cyrus J. Colter | 1951-1973 |
| George R. Perrine | 1953-1961 |
| Jesse L. Simpson | 1953-1963 |
| William Vicars | 1953-1959 |
| Alfred H. Reichman | 1959-1980 |
| James W. Karber | 1961-1969 |
| Edward Price | 1962-1963 |
| Robert Perbohner | 1963-1969 |
| Robert E. Dolph | 1963-1968 |
| David H. Armstrong | 1968-1973 |
| C. Burton "Bud" Nelson | 1969-1980 |
| Haynes E. Reese | 1969-1973 |
| Marvin Lieberman | 1973-1977 |
| Helen D. Schmid | 1973-1983 |
| Charles E. Freeman | 1973-1976 |
| Charles G. Stalon | 1977-1984 |
| Charles P. Kocoras | 1977-1979 |
| Michael V. Hasten | 1979-1983 |
| Andrew C. Barrett | 1980-1989 |
| Daniel Rosenbium | 1981-1985 |
| Philip R. O'Conner | 1983-1985 |
| Mary B. Bushnell | 1983-1989 |
| Susan C. Stone | 1984-1989 |
| Stanford Levin | 1984-1986 |
| Calvin K. Manshio | 1985-1992 |
| Raymond G. Romero | 1985-1990 |
| Paul G. Foran | 1985-1993 |
| Terrence L. Barnich | 1989-1993 |
| Ellen C. Craig | 1989-1994 |
| Jerry Blakemore | 1990-1992 |
| Ruth K. Kretschmer | 1983- |
| Lynn Shishido-Topel | 1989-1995 |
| Karl A. McDermott | 1992- |
| David S. Williams | 1992-1995 |
| William M. Dickson | 1993- |
| Richard E. Kolhauser | 1994- |
| Dan Miller | 1994- |
| Two vacancies | 1995 |

INDIANA UTILITY REGULATORY COMMISSION

- 1895** - Indiana Railroad Commission formed
- 1913** - Public Service Commission (PSC) of Indiana created, Railroad Commission abolished, powers transferred to PSC
- 1913** - Original act specified five appointed commissioners, four-year terms, no more than three of same political party
- 1926** - Motor Vehicle Act passed, jurisdiction to PSC
- 1933** - Act amended to reduce five commissioners to three
- 1933** - Office of Public Counselor established as separate agency *
- 1976** - Became member of Mid-America Regulatory Conference
- 1981** - Office of Utility Consumer Counselor replaced Public Counselor
- 1983** - Utility Regulatory Commission Nominating Committee established
- 1984** - Membership increased to five commissioners
- 1987** - Regulation of railroads transferred to Department of Transportation
- 1987** - Name changed to Indiana Utility Regulatory Commission
- 1988** - Regulation of Motor Carriers transferred to Department of Revenue

Five Commissioners - Appointed - Four-year staggered terms

Jurisdiction: Electric, gas, telephone, and water utilities including some municipal and cooperatives; rural sewer; pipeline safety.

Member of NARUC - 1905

* First Public Counselor was Sherman Minton, later Justice of U.S. Supreme Court.

INDIANA UTILITY REGULATORY COMMISSION
(Commissioners - 1956-1995)

| | |
|------------------------|---------------------|
| Wendell Tennis | 1951-1957 |
| Warren Buchanan | 1953-1957 |
| M. Elliot Belshaw | 1953-1957 |
| Garland G. Skelton | 1957-1958 |
| Ira L. Haymaker | 1957-1962 |
| John W. Van Ness | 1957-1959 |
| Leslie Duvall | 1958-1961/1985-1989 |
| Robert S. Webb | 1959-1961/1971 only |
| C. Patrick Clancy | 1961-1970 |
| Merton Stanley | 1961-1967 |
| Phillip L. Bayt | 1963-1969 |
| Richard P. Stein | 1967-1970 |
| John L. Ryan | 1969-1970 |
| George B. Jeffrey | 1970-1971 |
| David J. Allen | 1970-1975 |
| William B. Powers | 1971-1982 |
| W. W. Hill, Jr. | 1971-1974 |
| Larry J. Wallace | 1974-1984 |
| James M. Plaskett | 1975-1981 |
| Peggy Harris Boehm | 1981-1985 |
| William W. Montgomery | 1982-1986 |
| Michael G. Banta | 1984-1985 |
| Willis N. Zagrovich | 1984-1989 |
| Karl O'Lessker | 1986-1990 |
| Vicky A. Bailey | 1986-1993 |
| James R. Monk | 1989-1993 |
| Frederick L. Corban | 1984- |
| G. Richard Klein | 1990- |
| David E. Ziegner | 1990- |
| Mary Jo Huffman | 1993- |
| John F. "Jack" Mortell | 1994- |

IOWA UTILITIES BOARD

- 1878 -** Iowa Board of Railroad Commissioners established
- 1911 -** One of nation's first Public Defenders offices
- 1913 -** Regulation of electric transmission lines--rate, statistics and engineering departments added
- 1921 -** Licensing of grain warehouses initiated
- 1923 -** Authorized to regulate motor truck, passenger, and freight rates
- 1930 -** Authorized to regulate natural gas pipeline construction
- 1937 -** Renamed Iowa State Commerce Commission
- 1953 -** One of only two states without public utility commission
- 1963 -** Legislature adds regulation of rates and service of gas, electric and telephone utilities
- 1963 -** Two-year terms extended to six years and appointive rather than elective
- 1975 -** Motor and railroad regulation transferred to Iowa Department of Transportation
- 1983 -** Nation's first telephone deregulation statutes--Office of Consumer Advocate replaces Office of Commerce Counsel
- 1983 -** Office of General Counsel formed
- 1986 -** Name changed to Iowa Utilities Board--Grain warehousing jurisdiction transferred to Department of Agriculture

Three Commissioners - Appointed - Six-year staggered terms

Jurisdiction: Electric, gas, telephone, water utilities; gas pipeline safety

Member of NARUC • 1889

IOWA UTILITIES BOARD
(Commissioners • 1956-1995)

| | |
|----------------------|-----------|
| Carl W. Reed | 1941-1957 |
| John M. Ropes | 1952-1959 |
| John A. Tallman | 1955-1959 |
| Ray H. Thompson | 1957-1963 |
| Harold E. Hughes | 1959-1963 |
| Bernard J. Martin | 1959-1969 |
| Waldo F. Wheeler | 1963-1965 |
| Frank B. Means | 1963-1971 |
| Dick A. Witt | 1965-1971 |
| Kenneth J. Benda | 1969-1971 |
| Maurice Van Nostrand | 1971-1979 |
| Howard Bell | 1971-1975 |
| Fred H. Moore | 1972-1983 |
| Mary F. Holstad | 1975-1980 |
| Andrew Varley | 1979-1988 |
| Christine Hansen | 1980-1987 |
| Paul Franzenburg | 1983-1991 |
| Nancy Shimanek Boyd | 1987- |
| Dennis Nagel | 1988-1994 |
| Emmit J. George, Jr. | 1991- |
| Allan Thorns | 1995- |

KANSAS STATE CORPORATION COMMISSION

- 1883** - Legislature established Kansas Board of Railroad Commissioners. Three members--elected by popular vote
- 1911** - Legislature created three-member Public Utilities Commission (PUC) (appointed) to replace Railroad Commission
- 1911** - Jurisdiction expanded from railroads, and accompanying services, to include telephone and telegraph, water, light, pipeline and other services
- 1920** - Kansas Court of Industrial Relations created by Legislature to replace PUC. Court abolished nine months later and PUC restored
- 1925** - Legislature creates five-member PSC (appointed)
- 1933** - State Corporation Commission is established. Jurisdiction extended to include motor carriers, oil proration, and intrastate sale of speculate securities
- 1935** - Number of Commissioners reduced to three
- 1970** - Mined land reclamation added to jurisdiction
- 1982** - Securities Division made separate agency
- 1988** - Mined land reclamation transferred to the Kansas Department of Health and Environment

Three Commissioners - Appointed - Four-year staggered terms

Jurisdiction_ Electric, gas, communications and water utilities, railroads, motor carriers, energy programs and conservation and proration of crude oil and natural gas

Member of **NARUC** - 1892

MINNESOTA PUBLIC UTILITIES COMMISSION

- 1871 - Legislature establishes office of Railroad Commissioner
- 1874 - Office expanded to three-member Commission--returned to single Commissioner in 1875
- 1885** - Railroad and Warehouse Commission created--three members appointed by Governor
- 1911 - Commission granted authority over weights and measures. Statute changed to provide for election of Commissioners, six-year staggered terms
- 1915 - Commission given jurisdiction over telephone companies
- 1925 - Jurisdiction over auto transportation companies added
- 1967 - Legislature creates Public Service Commission (PUC)
- 1975 - Commission expanded to five appointed members. State becomes 48th to regulate retail gas and electric utilities
- 1970s - 80s - Grain and livestock functions, many transportation matters, warehouse regulation transferred to other state agencies
- 1980 - Department of Public Service split into two agencies--Department of Public Service (representing public interest plus enforcement of Commission orders and rules) and the PUC (decision-making with respect to gas, electric and telephone matters)

Five Commissioners - Appointed - Six-year staggered terms

Jurisdiction: Gas, electric and telecommunications utilities

Member of NARUC - 1889

MINNESOTA PUBLIC UTILITIES COMMISSION
(Commissioners - 1956-1995)

| | |
|---------------------------|---------------------|
| E. W. (Wally) Lund | 1951-1958 |
| Paul A. Rasmussen | 1953-1970 |
| Hjalmar Peterson | 1955-1956 |
| Ronald L. Anderson | 1959-1977 |
| P. Kenneth Peterson | 1967-1972 |
| Robert W. Carlson | 1970-1975 |
| Karl F. Rolvaag | 1973-1977 |
| Katherine E. Sasseville | 1975-1980 |
| Richard W. Session | 1975-1976 |
| Arlen I. Erdahl | 1975-1978 |
| Richard Parish | 1976-1980 |
| Juanita Satterlee | 1977-1983 |
| Ruth Cain | 1978-1979 |
| Lillian Warren-Lazenberry | 1978-1983 |
| Roger L. Hanson | 1979-1984/1985-1986 |
| Leo G. Adams | 1980-1985 |
| Terry Hoffman | 1981-1985 |
| Harry Crump | 1984-1987 |
| Robert O'Keefe | 1985-1991 |
| Barbara Beerhalter | 1986-1989 |
| Darrel Peterson | 1986-1992 |
| Norma McKanna | 1987-1993 |
| Patrice Vick | 1989-1992 |
| Cynthia Kitlinski | 1983-1995 |
| Dee Knaak | 1991- |
| Donald Storm | 1991- |
| Tom Burton | 1992- |
| R. Marshall Johnson | 1993- |
| Joel Jacobs | 1995- |

MISSOURI PUBLIC SERVICE COMMISSION

- 1875 - Board of Railroad and Warehouse Commissioners established
- 1907 - General Assembly reduced maximum railroad rates, companies objected, U.S. Supreme Court (in 1913) upheld state's position
- 1913 - Public Service Commission (PSC) replaces Board, by Act of Legislature. Four members named by Governor. Fifth member named about three months later
- 1915 - Commission allows railroad rates higher than set by General Assembly. Utilities recognize rates will be based on evidence, not political decisions. Rates stabilize
- 1927 - PSC duties expanded by law. Motor buses regulation added. (Motor freight added 1931)
- 1979 - Missouri Supreme Court overturns 1974 PSC decision to recognize "fuel adjustment clause"
- 1985 - After 70 years, statute separates transportation from PSC
- 1987 - Revision of law gives PSC flexibility to manage transition of telecommunications where market prices are operating

Five Commissioners - Appointed - Six-year staggered terms

Jurisdiction: Gas, electric, telecommunications, water and sewer utilities

Member of NARUC - 1889

**MISSOURI PUBLIC SERVICE COMMISSION
(Commissioners - 1956-1995)**

| | |
|------------------------------|------------------|
| Charles L. Henson | 1942-1959 |
| E. L. McClintock | 1945-1967 |
| Tyre W. Burton | 1952-1965 |
| M. J. McQueen | 1954-1956 |
| D. D. McDonald | 1955-1961 |
| William Barton | 1956-1965 |
| Frank J. Iuen | 1959-1963 |
| Frank W. May | 1961-1967 |
| Donald D. Guffey | 1963-1968 |
| William R. Clark | 1965-1975 |
| Charles J. Fain | 1965-1977 |
| Howard Elliott, Jr. | 1967-1970 |
| Marvin E. Jones | 1967-1973 |
| Willard D. Reine | 1968-1975 |
| James F. Mauze | 1971-1975 |
| A. Robert Pierce, Jr. | 1973-1977 |
| James P. Mulvaney | 1975-1977 |
| Stephen B. Jones | 1975-1979 |
| Hugh A. Sprague | 1975-1979 |
| Alberta Slavin | 1977-1981 |
| Leah Brock McCartney | 1977-1983 |
| Charles J. Fraas | 1977-1983 |
| Stephanie Bryant | 1979-1981 |
| Larry W. Dority | 1979-1983 |
| John C. Shapleigh | 1981-1984 |
| Charlotte Musgrave | 1981-1988 |
| Connie Hendren | 1983-1989 |
| James M. Fischer | 1984-1989 |
| William D. Steinmeier | 1984-1992 |
| David Rauch | 1989-1993 |
| Ruby Letsch-Roderique | 1990-1991 |
| Allan G. Mueller | 1983- |
| Kenneth McClure | 1990- |
| Patricia D. Perkins | 1991-1995 |
| Duncan E. Kincheloe | 1992- |
| Harold Crumpton | 1993- |
| M. Dianne Drainer | 1995- |

NEBRASKA PUBLIC SERVICE COMMISSION

- 1885 - Nebraska Railway Commission consisted of Attorney General, Secretary of State and Auditor of Public Accounts
- 1887 - Legislature creates Board of Transportation. State Treasurer and Commissioner of Public Lands and Buildings added to Board. All common carriers under jurisdiction
- 1891 - Public warehouses came under jurisdiction
- 1892 - Classification and fixing minimum freight rates charged by railroads undertaken by Board
- 1897 - Jurisdiction over telephone, telegraph and express companies provided by law
- 1901 - Supreme Court finds law creating Board of Transportation unconstitutional and legislature has control of railroads 19014906
- 1905 - Legislature proposes constitutional amendment to create elective three-member Railway Commission. Amendment ratified by voters in 1906
- 1907 - Validity of amendment tested and Supreme Court holds amendment to be legal
- 1964 - Commission enlarged to five members--five districts, each electing one Commissioner
- 1972 - Name changed to Nebraska Public Service Commission

Five Commissioners - Elected - Six-year terms

Jurisdiction: Railroads, telephone, transmission lines, motor carriers, passenger carriers, household goods carriers, grain dealers, warehouses and private water companies. (Note: Nebraska is the only MARC state with public power)

Member of NARUC - 1889

NEBRASKA PUBLIC SERVICE COMMISSION
(Commissioners - 1956-1995)

| | |
|-----------------------|---------------------|
| Richard H. Larson | 1949-1967 |
| Joseph J. Brown | 1952-1971 |
| Paul E. Pettygrove | 1955-1957 |
| Wayne R. Swanson | 1957-1967 |
| Frederick N. Peterson | 1965-1970 |
| John W. Swanson | 1965-1975 |
| Robert T. Marland | 1967-1969/1971-1977 |
| Eric C. Rasmussen | 1969-1993 |
| L. E. "Barney" Adams | 1970-1971 |
| Jack Romans | 1975-1982 |
| Harold D. Simpson | 1977-1989 |
| Robert O. Brayton | 1982-1987 |
| James F. Munnely | 1967- |
| Duane D. Gay | 1971-1995 |
| Daniel G. Urwiller | 1987- |
| Frank E. Landis | 1989- |
| Rod Johnson | 1993- |
| Lowell C. Johnson | 1995- |

NORTH DAKOTA PUBLIC SERVICE COMMISSION

- 1885 - Board of Railroad Commissioners established by Dakota Territory
- 1889 - Constitution following statehood created Board of Railroad Commissioners and provided for election of Commissioners. Earliest duties included regulation of railroad rates and practices, railroad crossings, stockyards, depots, industrial sites, marketing of grain, ferries, toll bridges and river transportation
- 1919 - Supervision of all public utilities added. Commissioners' positions made full-time and they were required to live in Bismarck
- 1926 - Constitution amended to change two-year terms to six-year staggered terms
- 1940 - By referendum name of the Commission changed to North Dakota Public Service Commission

Three Commissioners - Elected - Six-year staggered terms

Jurisdiction: Gas, electric and telephone utilities. Grain elevators and warehouses, heating companies, railroads, weights and measures, auctioneers and clerks, permitting coal mining and supervising mine reclamation, abandoned mine reclamation, siting of power transmission lines and transmission pipelines.

Member of NARUC- 1916

NORTH DAKOTA PUBLIC SERVICE COMMISSION
(Commissioners - 1956-1995)

| | |
|--------------------------|------------------|
| Ernest D. Nelson | 1949-1961 |
| Martin Vaaler | 1954-1962 |
| Anson J. Anderson | 1955-1960 |
| Richard J. Thompson | 1961-1966 |
| Ben J. Wolf | 1963-1980 |
| Richard Elkin | 1967-1983 |
| Dale Sandstrom | 1983-1993 |
| E. Bruce Hagen | 1961- |
| Leo M. Reinbold | 1980- |
| Susan Wefald | 1993- |

THE PUBLIC UTILITIES COMMISSION OF OHIO

- 1867 - Office of Commissioner of Railroads and Telegraphs established by General Assembly
- 1906 - Legislature restructured Commission which then became the Railroad Commission of Ohio. Commission was composed of three members
- 1911 - Jurisdiction expanded to include regulation of gas, electric and telephone utilities. Commission renamed The Public Service Commission (PSC)
- 1913 - Authority granted to value railroad and utility properties. Act also provided for Governor to appoint the Chairperson
- 1913 - Legislature established present Public Utilities Commission of Ohio
- 1923 - Authority expanded to include regulation over trucks and buses
- 1933 - Contract permit motor carriers added to jurisdiction
- 1961 - Authority granted to regulate wastewater utilities
- 1969 - Authority granted to regulate investor-owned water utilities
- 1983 - Commission expanded from three to five members
- 1988 - Authority granted to exempt certain telecommunications services from regulation and to grant alternative regulation (other than rate base/rate of return) to telecommunications companies
- 1991 - Commission became member of Mid-America Regulatory Conference
- 1994 - Federal action preempted intrastate regulation of for-hire motor carriers, leaving Commission with authority over the safety and insurance aspects only

Five Commissioners - Appointed - Five-year staggered terms

Jurisdiction: Gas, electric, water and telephone utilities, sewage disposal, causeway toll rates, railroad bridge safety, limited aspects of transportation

Member of NARUC - 1955

THE PUBLIC UTILITIES **COMMISSION OF OHIO**
(Commissioners • 1956-1995)

| | |
|---------------------------------|-----------|
| Robert L. Moulton | 1951-1957 |
| Ralph A. Winter | 1951-1959 |
| Edward J. Kenealy | 1955-1960 |
| Everett H. Krueger, Jr. | 1957-1962 |
| Robert W. Reider | 1959-1960 |
| Frances McGovern | 1960-1963 |
| Dale E. Fulton | 1962-1963 |
| Rankin M. Gibson | 1962-1963 |
| Richard C. Addison | 1963 only |
| J. Warren Bettis | 1963-1965 |
| Kenneth B. Johnston | 1963-1971 |
| Carl R. Johnson | 1963-1975 |
| Jay C. Flowers | 1965-1967 |
| Elmer A. Keller | 1967-1973 |
| Henry W. Eckart | 1971-1973 |
| Edmund J. Turk | 1973-1975 |
| Sally W. Bloomfield | 1973-1977 |
| David C. Sweet | 1975-1978 |
| C. Luther Heckman | 1975-1980 |
| William S. Newcomb , Jr. | 1977-1981 |
| Howard A. Cummins | 1978 only |
| Michael Del Bane | 1979-1984 |
| Stephen A. Reilly | 1980-1983 |
| Jon F. Kelly | 1981-1983 |
| Dennis S. Pines | 1981-1983 |
| William H. Brooks | 1983-1987 |
| Alan R. Schriber | 1983-1989 |
| Gloria L. Gaylord | 1983-1990 |
| Ashley C. Brown | 1983-1993 |
| Thomas V. Chema | 1985-1989 |
| Leonard T. Lancaster | 1988 only |
| Lenworth Smith, Jr. | 1988-1991 |
| Jolynn Barry Butler | 1989- |
| Richard M. Fanelly | 1989- |
| J. Michael Biddison | 1990-1995 |
| Craig A. Glazer | 1991- |
| David W. Johnson | 1993- |
| Ronda Hartman Fergus | 1995- |

OKLAHOMA CORPORATION COMMISSION

- 1907 - Oklahoma Corporation Commission created by Constitution at the time of Statehood. Commission given limited legislative, administrative and judicial powers over railroads, telephone and telegraph companies, and pipelines
- 1908 - Regulation of telephone rates authorized
- 1912 - Regulation of telegraph rates added
- 1913 - Regulation of water, heat, light and power rates added
- 1914 - Regulation of drilling, production and pricing of oil and gas begun under authority to regulate pipelines as common carriers
- 1915 - Legislature assigned Commission responsibility for conservation and regulation of crude oil and natural gas and for regulation of public ginning services provided by cotton gins
- 1929 - Motor Carrier Act passed and Commission given duties of regulation of carriers
- 1960 - Became a member of the Mid-America Regulatory Conference

Three Commissioners - Elected - Six-year staggered terms

Jurisdiction: Telephone, rural water, heat, electric utilities; oil and gas conservation, drilling, and pricing; cotton ginning

Member of NARUC - 1907

OKLAHOMA CORPORATION COMMISSION
(Commissioners • 1956-1995)

| | |
|---------------------|-----------|
| Ray C. Jones | 1946-1976 |
| Wilburn Cartwright | 1954-1972 |
| Harold Freeman | 1955-1968 |
| Charles Nesbitt | 1968-1974 |
| Rex Privett | 1972-1978 |
| Hamp Baker | 1974-1986 |
| Jan Eric Cartwright | 1976-1979 |
| Bill Dawson | 1978-1982 |
| Norma Eagleton | 1979-1988 |
| James B. Townsend | 1982-1990 |
| Bob Hopkins | 1986-1991 |
| Bob Anthony | 1988- |
| J. C. Watts, Jr. | 1990-1995 |
| Cody L. Graves | 1991- |
| Ed Apple | 1995- |

SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

- 1885 - Territorial Legislature established Board of Railroad Commissioners
- 1889 - State Legislature affirmed Board position and increased powers and duties
 - Three Board members, each appointed to two-year terms or at pleasure of Governor
- 1890 - Grain warehouses placed under Board jurisdiction
- 1897 - Board members became elective - six-year staggered terms
 - Duties increased to include establishment of railroad rates (previously fact-finding only)
- 1907 - Legislature created a telephone commission
- 1909 - 1907 law repealed - telephone and telegraph companies placed under Board of Railroad Commissioners
- 1925 - Storage warehouses placed under Board jurisdiction
 - Comprehensive Motor Carrier Act enacted - Board given jurisdiction
- 1939 - Name changed to South Dakota Public Utilities Commission (PUC)
- 1975 - Legislature assigned jurisdiction over regulation of gas and electric utilities (Rural Electric Cooperatives exempted in 1976)

Three Commissioners - Elected - Six-year staggered terms

Jurisdiction: Grain warehouses and dealers, gas, electric, telephone and telegraph utilities, motor carriers, public warehouses, natural gas, pipeline safety

Member of NARUC - 1911

SOUTH DAKOTA PUBLIC UTILITIES COMMISSION
(Commissioners - 1956-1995)

| | |
|--------------------|-----------|
| C. L. Doherty | 1937-1971 |
| C. A. Merkle | 1939-1969 |
| Fred L. Lindekugel | 1943-1967 |
| Harvey Scharn | 1967-1973 |
| Winstron Barness | 1969-1975 |
| Jack Weiland | 1971-1977 |
| P. K. Ecker | 1973-1979 |
| Norma Klinkel | 1975-1981 |
| Charlotte Fischer | 1977-1983 |
| Jeff Solem | 1981-1987 |
| Dennis Eisnach | 1983-1989 |
| Ken Stofferahn | 1979- |
| Jim Burg | 1987- |
| Laska Schoenfelder | 1989- |

PUBLIC UTILITY COMMISSION OF TEXAS

- 1887 - Texas Railroad Commission created - Three members, originally appointed by the Governor, but later were elected
- 1975 - Legislature passed the Public Utility Regulatory Act (PURA) and Public Utility Commission (PUC) of Texas was established (the last in the nation)
- 1976 - Became member of Mid-America Regulatory Conference
- 1976 - PUC obtained original jurisdiction over telephones and radio and telephone utilities
- 1979 - Radio-telephone jurisdiction removed
- 1982 - Sunset Commission evaluated agency operations
- 1983 - Legislature voted to continue the commission by adopting a revised PURA in 1983. Energy Efficiency and Utility Evaluation Divisions added
- 1992 - Economic and Regulatory Policy Division added

Three Commissioners - Appointed - Six-year staggered terms

Jurisdiction: Local telephone companies, AT&T long-distance service, investor-owned electric utilities and electric cooperatives
(NOTE: Railroad Commission and city councils share gas utilities regulation, also water and sewer utilities)

Member of NARUC - 1893

PUBLIC UTILITIES COMMISSION OF TEXAS
(Commissioners • 1975-1995)

| | |
|---------------------|-----------|
| Garrett Morris | 1975-1982 |
| Alan R. Erwin | 1975-1979 |
| George M. Cowden | 1975-1983 |
| Henry Moak Rollins | 1979-1983 |
| Tommie Gene Smith | 1982-1983 |
| Peggy Rosson | 1983-1987 |
| Alan R. Erwin | 1983-1984 |
| Philip F. Ricketts | 1983-1985 |
| Dennis L. Thomas | 1984-1988 |
| Jo Campbell | 1985-1991 |
| Marta Greytok | 1987-1993 |
| William B. Cassin | 1988-1989 |
| Paul D. Meek | 1989-1992 |
| Robert W. Gee | 1991- |
| Karl R. Rabago | 1992-1995 |
| Sarah J. Goodfriend | 1993-1995 |
| Patrick H. Wood III | 1995- |

PUBLIC SERVICE COMMISSION OF WISCONSIN

- 1874 - Wisconsin Board of Railroad Commissioners - Three Board members
- 1876 - Single Commissioner replaced Board of three
- 1881 - Office became elective
- 1905 - Three-member Wisconsin Railroad Commission created
- 1907 - Regulation of gas, electric, telephone and water utilities commenced
- 1915 - Regulation of water power added to jurisdiction
- 1927 - Regulation of common motor carriers commenced
- 1931 - Public Service Commission succeeds Railroad Commission
- 1933 - Adoption of more comprehensive law for regulation of buses and trucks
- 1967 - Navigable Waters and Water Power jurisdiction transferred
- 1977 - Railroads jurisdiction transferred - Trucking and Buses jurisdiction transferred - Weather Modification jurisdiction transferred

Three Commissioners - Appointed - Six-year staggered terms

Jurisdiction: Gas, electric, heating, sewer, telephone, water, alternative telecommunications utilities

Member of NARUC - 1905

PUBLIC SERVICE COMMISSION OF WISCONSIN
(Commissioners - 1956-1995)

| | |
|-------------------------|-----------|
| George P. Steinmetz | 1953-1958 |
| Nicholas J. Lesselyoung | 1954-1956 |
| Arthur L. Padrutt | 1956-1973 |
| Edmund J. Krawczyk | 1958-1959 |
| Martin G. Glaeser | 1959-1961 |
| Leonard Bessman | 1959-1964 |
| Stanley P. Hebert | 1961-1962 |
| David W. Adamany | 1963-1964 |
| Walter J. Cole | 1965-1968 |
| Stanley E. Gilbertson | 1965-1968 |
| Chester J. Harrison | 1969-1971 |
| Michael P. Komar | 1969-1973 |
| William F. Eich | 1971-1977 |
| Richard D. Cudahy | 1972-1975 |
| Norman M. Clapp | 1973-1975 |
| Matthew Holden | 1975-1977 |
| John C. Oestreicher | 1976-1979 |
| Edward M. Parsons | 1977-1981 |
| Charles J. Cicchetti | 1977-1980 |
| Stanley York | 1979-1984 |
| Willie J. Nunnery | 1980-1981 |
| Branko Terzic | 1981-1987 |
| Ness Flores | 1983-1986 |
| Mary Lou Munts | 1985-1991 |
| George R. Edgar | 1986-1989 |
| Charles H. Thompson | 1987-1993 |
| John T. Coughlin | 1989-1995 |
| Cheryl L. Parrino | 1989- |
| Scott Neitzel | 1992- |

THE MIDWEST ASSOCIATION OF RAILROAD AND UTILITIES COMMISSIONERS
January 1956 to November 1976

MID-AMERICA REGULATORY CONFERENCE
November 1976 to July 1995

The foregoing titles apply to one and the same organization. “Conference” and “Commissioners” have been used interchangeably since 1976. The current (1995) official title is Mid-America Regulatory Conference, Inc.

Following are shown:

- Annual Meetings -
Cities, Hotels, and Dates
- Representative Program Topics
- Conference Officers

**First Annual Meeting - Paxton Hotel, Omaha, Nebraska
May 24 and 25, 1956**

Program Topics

- “The Box Car Situation as it Applies to the Midwest”
- “The Need for Laws and a Uniform Code Affecting the
Regulation of Nuclear Energy”
- “Looking Ahead in the Field of Communications”
- “The Over-All Regulation of the Natural Gas Industry”

First President - Paul A. Rasmussen, Minnesota
January 1956 to Annual Meeting

**Hotel President, Kansas City, Missouri
June 5-7, 1957**

Program Topics

- “The Public Service Commission - So What”
- “Regulatory Treatment of Accelerated Depreciation”
- “Problems of the Motor Carrier Industry”

1956-1957 Officers

John M. Ropes, Iowa - President
E. L. McClintock, Missouri - Secretary

**Hotel LaFayette, Little Rock, Arkansas
May 14-16, 1958**

Program Topics

Transportation Legislation - Address
“Overall Topics of Rate Making”
Trucking Discussion
Railroad Discussion

1957-1958 Officers

William M. Berry, Arkansas - President
E. L. McClintock, Missouri - First Vice President
N. J. Lesselyoung, Wisconsin - Second Vice President
Ansen J. Anderson, North Dakota - Secretary-Treasurer

**Hotel Patterson, Bismarck, North Dakota
June 3-4, 1959**

Program Topics

“Transportation Act of 1958”
Problems Confronting the Motor Carrier Industry Today - Address
The Future of the Railroad Industry - Address
Accounting and Rate Making Problems - Address
(All followed by question and answer periods)

1958-1959 Officers

E. L. McClintock, Missouri - President
Nicholas J. Lesselyoung, Wisconsin - First Vice President
Fred Lindekugel, South Dakota - Second Vice President
Ansen J. Anderson, North Dakota - Secretary-Treasurer

**Sheraton-Johnson Hotel, Rapid City, South Dakota
June 1-3, 1960**

Program Topics

“Marketing Today and Tomorrow in the Telephone Industry”
“A Judicial Threat to the Existing System of Supervised Ratemaking”
“Utility Regulation as Seen from Two Viewpoints”
‘The New Way of Life for Railway Express Agency”

1959-1960 Officers

Fred Lindekugel, South Dakota - President
Wayne R. Swanson, Nebraska - First Vice President
Ernest D. Nelson, North Dakota - Second Vice President
Ansen J. Anderson, North Dakota - Secretary-Treasurer

**Cornhusker Hotel, Lincoln, Nebraska
June 20-23, 1961**

Program Topics

(Not Available)

1960-1961 Officers

Wayne R. Swanson, Nebraska - President
Ernest D. Nelson, North Dakota - First Vice President
Harry G. Wiles, Kansas - Second Vice President
Arnold B. Sikes, Arkansas - Secretary-Treasurer

**Skirvin Hotel, Oklahoma City, Oklahoma
June 4-7, 1962**

Program Topics

“A Utilities Commissioner’s Role in Industrial Development”
“A Gas Man’s Look at Russia”
“Issues Vital to the Brotherhood of Railroad Trainmen”
“New Developments in the Field of Tele-Communications”

1961-1962 Officers

Harry G. Wiles, Kansas - President
Harold Freeman, Oklahoma - First Vice President
(Vacancy) Second Vice President
Richard J. Thompson, North Dakota - Secretary-Treasurer

**Lassen Terrace Motor Hotel, Wichita, Kansas
June 3-6, 1963**

Program Topics

“Communication Today” - Panel Discussion
“The Impact upon Producers, Millers and Other Processors ...
of Changes ... Occurring in the Rail Rate Structure on Wheat ...”
“Multi-State Reciprocal Agreements and Reciprocity”
“Oil and Gas - Consumer and Producer Considerations”

1962-1963 Officers

Harry G. Wiles, Kansas - President
Harold Freeman, Oklahoma - First Vice President
James W. Karber, Illinois - Second Vice President
Alvin F. Graverhold, Kansas - Secretary-Treasurer

**Palmer House, Chicago
July 6-9, 1964**

Program Topics

“Regulatory Problems in Trucking”
“Anti-Trust Recoveries”
“Competitive Rate Making” - Luncheon Address
“New Developments in the Communications Industry
and Their Impact on Depreciation”

1963-1964 Officers

Harold Freeman, Oklahoma - President
James W. Karber, Illinois - First Vice President
Kay L. Matthews, Arkansas - Second Vice President
Ray C. Jones, Oklahoma - Secretary-Treasurer

**Radisson Hotel, Minneapolis, Minnesota
June 14-17, 1965**

Program Topics

“Freight Rates Differentials on Grain and Wheat Products”
“Utilities Contribution to Economic Growth”
“Division of Responsibility Between Federal and State Agencies
in the Regulation of Public Utilities”

1964-1965 Officers

James W. Karber, Illinois - President
Kay L. Matthews, Arkansas - First Vice President
Waldo F. Wheeler, Iowa - Second Vice President
William Barton, Missouri - Secretary-Treasurer

**Hotel Fort Des Moines, Des Moines, Iowa
June 13-16, 1966**

Program Topics

CATV Regulatory Problems Seminar
Communications Seminar
The Energy Industry Seminar
Transportation Seminar

1965-1966 Officers

John R. Thompson, Arkansas - President
Bernard J. Martin, Iowa - First Vice President
Arthur L. Padrutt, Wisconsin - Second Vice President
Bruce Hagen, North Dakota - Secretary-Treasurer

**Pfister Hotel and Tower, Milwaukee, Wisconsin
June 11-14, 1967**

Program Topics

“New Developments Affecting the Supply, Transportation
and Use of Utility Gas”
“Manufacturing Research for the Communications Industry”
“Economic Challenges of Regulated Industry”
“Conservation of Water Resources”

1966-1967 Officers

Bernard J. Martin, Iowa - President
Arthur L. Padrutt, Wisconsin - First Vice President
Bruce Hagen, North Dakota - Second Vice President
Ronald L. Anderson, Minnesota - Secretary-Treasurer

**Holiday Inn, Bismarck, North Dakota
June 19-21, 1968**

Program Topics

“Regulation: A Creative Force”
“Communications of Tomorrow”
“Transportation in Transition”
“Truths and Misconceptions about Utility Regulation”
“Management Problems of Investor-Owned Water Utilities”

1967-1968 Officers

Arthur L. Padrutt, Wisconsin - President
Bruce Hagen, North Dakota - First Vice President
Ronald L. Anderson, Minnesota - Second Vice President
Fred N. Peterson, Nebraska - Secretary-Treasurer

**Arlington Hotel, Hot Springs, Arkansas
June 9-11, 1969**

Program Topics

“The Public Responsibility of Business”
“Expanding Economy and Full Employment”
“Capital Requirements and Cost of Money”
“Opportunities and Problems with Telephone Buried Plants”
“Pipeline Safety”

1968-1969 Officers

Bruce Hagen, North Dakota - President
Ronald L. Anderson, Minnesota - First Vice President
Fred N. Peterson, Nebraska - Second Vice President
Marvin E. Jones, Missouri - Secretary-Treasurer

**Village Motel, Lincoln, Nebraska
June 14-17, 1970**

Program Topics

“Uniform Motor Carrier Registration”
“Industry Responsibility in Regulation”
“Industrial Security in Regulated Business”
“What Did We Learn in the 60’s?”
“Canadian Gas and Gas Supply in General”

1969-1970 Officers

Ronald L. Anderson, Minnesota - President
Fred N. Peterson, Nebraska - First Vice President
Marvin E. Jones, Missouri - Second Vice President
Robert C. Downie, Arkansas - Secretary-Treasurer

**Ramada Inn - Downtown, Topeka, Kansas
June 13-16, 1971**

Program Topics

(Not Available)

1970-1971 Officers

Marvin E. Jones, Missouri - President
Robert C. Downie, Arkansas - First Vice President
Dale E. Saffels, Kansas - Second Vice President
James F. Munnely, Nebraska - Secretary-Treasurer

**Radisson Hotel - South, Minneapolis, Minnesota
June 11-14, 1972**

Program Topics

(Not Available)

1971-1972 Officers

Robert C. Downie, Arkansas - President
Dale E. Saffels, Kansas - First Vice President
James F. Munnelly, Nebraska - Second Vice President
Harvey Scharn - Secretary-Treasurer

**Regency Hyatt - O'Hare International Airport, Rosemont, Illinois
June 17-19, 1973**

Program Topics

(Not Available)

1972-1973 Officers

Dale E. Saffels, Kansas - President
James F. Munnelly, Nebraska - First Vice President
(Vacancy)
Richard A. Elkin, North Dakota - Secretary-Treasurer

**TAN-TAR-A Hotel, Osage Beach, Missouri
June 24-26, 1974**

Program Topics

Address by Atomic Energy Commissioner
Address by President of AMTRAK
Address by Chairman, Interstate Commerce Commission
Energy Panel - Interconnect Panel
Address by Federal Power Commissioner

1973-1974 Officers

James F. Munnely, Nebraska - President
Richard A. Elkin, North Dakota - First Vice President
Winston D. Barness, South Dakota - Second Vice President
Charles J. Fain, Missouri - Secretary-Treasurer

**Howard Johnson's Motor Lodge, Rapid City, South Dakota
June 15-18, 1975**

Program Topics

(Not Available)

1974-1975 Officers

| | |
|--------------------------------|-------------------------|
| Richard A. Elkin, North Dakota | - President |
| (Vacancy) | - First Vice President |
| Charles J. Fain, Missouri | - Second Vice President |
| (Vacancy) | - Secretary-Treasurer |

**Camelot Inn, Tulsa, Oklahoma
June 13-17, 1976**

Program Topics

(Not Available)

(Resolutions Adopted: Re Northern Natural Gas Company Rate Applications; Re Proposed Consumer Communications Reform Act of 1976; Re Alaska Gas Pipeline)

1975-1976 Officers

Charles J. Fain, Missouri - President
Rex Privett, Oklahoma - First Vice President
Fred H. Moore, Iowa - Second Vice President
C. Burton Nelson, Illinois - Secretary-Treasurer

**Des Moines Hyatt House, Des Moines, Iowa
June 19-22, 1977**

Program Topics

“Federal Anti-Trust Action Attacking Intrastate Rate Making”
“The Last Cowboy - Should Congress Deregulate the Independent Owner-Operator?”
“Stack Gas Scrubbing Technology”
“Fluidized Bed Combustion”
“Communications at the Crossroads”

1976-1977 Officers

Rex Privett, Oklahoma - President
Fred H. Moore, Iowa - First Vice President
C. Burton Nelson, Illinois - Second Vice President
Matthew Holden, Jr., Wisconsin - Secretary-Treasurer

**Marc Plaza Hotel, Milwaukee, Wisconsin
June 11-14, 1978**

Program Topics

“Accounting Innovations”
“Reforming Utility Tax Procedures”
“ERA, FERC, DOE - Regulatory Intervention Plans of ERA”
“Can Small Telephone Companies Survive?”
“Movements to Deregulate Transportation”

1977-1978 Officers

Fred H. Moore, Iowa - President
C. B. “Bud” Nelson, Illinois - First Vice President
William Gray, Kansas - Second Vice President
John C. Pickett, Arkansas - Secretary-Treasurer

**Kirkwood Motor Inn, Bismarck, North Dakota
June 11-13, 1979**

Program Topics

“Railroad Services”
“Rewriting the Communications Act and its Impact”
“Radioactive Fuel Disposal or Storage”
“Federal Energy Act”
“Coal - King or Villain?”

1978- 1979 Officers

C. Burton “Bud” Nelson, Illinois - President
William G. Gray, Kansas - First Vice President
John C. Pickett, Arkansas - Second Vice President
Richard J. Parish, Minnesota - Secretary-Treasurer

St. Francis Hotel, San Francisco, California (*)
July 30-31, 1980

- (*) The annual meeting, originally scheduled to be in Arkansas, was cancelled by the Arkansas Chairman who stated in a letter to President William G. Gray that his two fellow Commissioners had just recently resigned. This letter was dated March 12, 1980, and there was no opportunity to locate 250 suitable room accommodations elsewhere.

Because it was necessary to elect MARC officers, and also nominate the MARC candidate for Second Vice President of NARUC, a Commissioners-only meeting was arranged in conjunction with the NARUC Executive Committee meeting in San Francisco, by C. B. "Bud" Nelson, former MARC President and then with EPRI in Palo Alto, California.

1979-1980 Officers

William G. Gray, Kansas - President
John C. Pickett, Arkansas - First Vice President
Richard J. Parish, Minnesota - Second Vice President
Norma Klinkel, South Dakota - Secretary-Treasurer

Marriott Inn, Clarksville, Indiana
June 21-24, 1981

Program Topics

"Sources and Allocation of Research and Development Funding"
"Regulation of Irregularly Deregulated Gas"
"Will There Be Life (in the DOE) After PURPA?"
"Restructuring Prices and Services of Local Telephone Exchanges"
"Institutional Barriers to Innovative Financing"

1980-1981 Officers

Harold D. Simpson, Nebraska - President
Juanita R. Satterlee, Minnesota - First Vice President
Andrew Varley, Iowa - Second Vice President
Hamp Baker, Oklahoma - Secretary-Treasurer

**Madden Resorts, Brainerd, Minnesota
June 27-30, 1982**

Program Topics

“Staggers Rail Act of 1980”
“Elected vs. Appointed Public Utility Commissioners”
“CWIP in Rate Base”
“Social Responsibility of Utilities”
“AT&T Divestiture”

1981-1982 Officers

Juanita R. Satterlee, Minnesota - President
Andrew Varley, Iowa - First Vice President
Charles G. Stalon, Illinois - Second Vice President
Hamp Baker, Oklahoma - Secretary-Treasurer

**Marriott Hotel, Des Moines, Iowa
June 26-29, 1983**

Program Topics

“Rate of Return on Equity - Where is it Going?”
“Impact of Tax Benefits”
“Computers in Utility Operations”
“Toll Settlements and Access Charges”
“Future Demand for Electricity”
“Excess Generation Capacity and Utility Rates”
“Natural Gas Policy Act - Is it Working?”
“Uniform State Motor Carrier Regulation”

1982-1983 Officers

Andrew Varley, Iowa - President
Charles G. Stalon, Illinois - First Vice President
Hamp Baker, Oklahoma - Second Vice President
Peggy Harris, Indiana - Secretary-Treasurer

**The Hotel Continental, Chicago, Illinois
June 17-20, 1984**

Program Topics

“Telecommunications Industry Overview”
“Natural Gas Industry Overview”
“Access Charges and Other Telecommunications Pricing Problems”
“The Role of Gas and Electric Utilities in Encouraging Energy Conservation”
“Acid Rain: How Serious is the Problem?”

1983-1984 Officers

Charles G. Stalon, Illinois - President
Hamp Baker, Oklahoma - First Vice President
Peggy Harris, Indiana - Second Vice President
Leo Reinbold, North Dakota - Secretary-Treasurer

**Shangri La, Afton, Oklahoma
June 23-26, 1985**

Program Topics

“Contract Carriage - Mandatory vs. Voluntary”
“Capacity Today and Tomorrow in the Gas and Electric Industry”
“Intralata Competition: Why Not?”
“Who’s Protecting the Public in Federal Takeover of State Jurisdiction?”

1984-1985 Officers

Hamp Baker, Oklahoma - President
Peggy (Harris) Boehm, Indiana - First Vice President
Leo Reinbold, North Dakota - Second Vice President
Michael Lennen, Kansas - Secretary-Treasurer

**Hyatt Regency Hotel, Indianapolis, Indiana
June 29-July 2, 1986**

Program Topics

- “Recent Developments at FERC” - Charles Stalon (*)
- “Are Investors and Regulatory Objectives Compatible?”
- “Regulation for Energy Conservation”
- “New Products Will Lead the Way*”
- “Natural Gas - A State Regulator’s Perspective”
- “Diversification: Balancing Growth with Regulation”
- (*) Charles Stalon, former MARC President and Illinois Commissioner, was appointed to the Federal Energy Regulatory Commission (FERC) in 1984.

1985-1986 Officers

- Peggy Boehm, Indiana - President (1985) *
- Leo Reinbold, North Dakota - President (1985-1986)
- Michael Lennen, Kansas - First Vice President
- Dennis Eisnach, South Dakota - Second Vice President
- Andrew Barrett, Illinois - Secretary-Treasurer
- * Resigned in 1985 before term expired

**Ramada Hotel, Wichita, Kansas
June 28-July 1, 1987**

Program Topics

- “Leveraged Buy-Out”
- “Rate Shock at the Tap”
- “Tax Reform”
- “Conservation and Economic Development”
- “Adopting Public Utility Pricing to Market Forces:
A Critique of Alternatives”
- “Natural Gas Marketing and Distribution”

1986-1987 Officers

- Michael Lennen, Kansas - President *
- Dennis Eisnach, South Dakota - President (1987)
- Andrew Barrett, Illinois - First Vice President
- William Steinmeier, Missouri - Second Vice President
- William Steinmeier, Missouri - Secretary-Treasurer
- * Resigned in 1987 before term expired

**Howard Johnson's, Rapid City, South Dakota
June 19-22, 1988**

Program Topics

- “Telecommunications: Alternatives to Rate Base Regulation”
- “Getting Consumers Involved in Regulation: The Experiences of Three States”
- “Energy Conservation: Moving from Pilot to Large Scale”
- “Update on Future Technologies for Natural Gas”
- “Update on Future Technologies for Electric Consumers”

1987-1988 Officers

Dennis Eisnach, South Dakota - President
Andrew Barrett, Illinois - First Vice President
William Steinmeier, Missouri - Second Vice President
Patricia Qualls, Arkansas - Secretary-Treasurer

**Westin Hotel, Chicago, Illinois
June 25-28, 1989**

Program Topics

- “Utility Restructuring - Diversification and Mergers”
- “The Cable-Telco Cross-Ownership Controversy”
- “Fiber Optic Technology in Telecommunications”
- “Weather or Not:
How to Best Meet Customer Drinking Water Demands”
- “The Future of the Natural Gas Industry”

1988-1989 Officers

Andrew C. Barrett, Illinois - President
William D. Steinmeier, Missouri - First Vice President
Patricia S. Quails, Arkansas - Second Vice President
Darrel L. Peterson, Minnesota - Secretary-Treasurer

**Marriott's Pavilion Hotel, St. Louis, Missouri
June 17-20, 1990**

Program Topics

- “Midwest Electric Power Supply Sources for the Future:
Is Canadian Hydro-Power in Your Picture?”
- “Ensuring Natural Gas Safety:
Learning from the Kansas-Missouri Experience”
- “Natural Gas Supplies: Abundance or 1978 Revisited?”
- “Telecommunications Modernization and Incentive Regulation”
- “Implementing the Clean Air Act”
- “Commission - Staff Structures and Relationships: An Ideal Model?”

1989-1990 Officers

William D. Steinmeier, Missouri - President
Patricia S. Qualls, Arkansas - First Vice President
Darrel L. Peterson, Minnesota - Second Vice President
Marta Greytok, Texas - Secretary-Treasurer

**Excelsior Hotel, Little Rock, Arkansas
June 2-5, 1991**

Program Topics

- “New Technologies, Evolving Markets, and Local
Competition in Telecommunications”
- “Party Line: Open Access to Electricity Transmission”
- “Consumer Protection in a Changing Telecommunications Environment”
- “From Megawatts to Negawatts: Least Cost Planning Implementation”
- “Divide and Conquer: Mergers and Acquisitions in the 1990's”

1990-1991 Officers

Patricia S. Qualls, Arkansas - President
Darrel L. Peterson, Minnesota - First Vice President
Marta Greytok, Texas - Second Vice President
John T. Coughlin, Wisconsin - Secretary-Treasurer

**Radisson Hotel South, Bloomington, Minnesota
June 14-17, 1992**

Program Topics

- “The Future of Geographically Averaged Local and Toll Rates
in the Face of Competition” - Andrew Barrett, Moderator (*)
- “Utilities as Energy Service Providers: Is Competition Fair?”
- “The Implications of Local Interconnection”
- “Transmission Access/Retail Wheeling”
- “Water Conservation: Who Should Control the Tap?”

- (*) Andrew Barrett, former Illinois Commissioner and former MARC President, was appointed to the Federal Communications Commission (FCC) in 1989.

1991-1992 Officers

Darrel L. Peterson, (*) Minnesota - President
Marta Greytok, Texas - First Vice President
John T. Coughlin, Wisconsin - Second Vice President
Frederick L. Corban, Indiana - Secretary-Treasurer

- (*) Resigned before term expired. Greytok assumed presidency.

**Stouffer Austin Hotel, Austin, Texas
June 5-9, 1993**

Program Topics

- “The New Administration’s Federalism”
- “Low Income Ratepayers”
- “The North American Free Trade Agreement”
- “Thirst for Capital”
- “Distance Learning and Telemedicine”

1992-1993 Officers

Marta Greytok, Texas - President
John T. Coughlin, Wisconsin - First Vice President
Frederick L. Corban, Indiana - Second Vice President
Ruth K. Kretschmer, Illinois - Secretary-Treasurer

**Pfister Hotel, Milwaukee, Wisconsin
June 19-21, 1994**

Program Topics

- “What Do Customers Really Want From Their Gas Suppliers?”
- “Retail Wheeling: Is It Inevitable? Is It the Best Way to Foster Competition?”
- “National Telecommunications Policy: Is There a Role for the State Regulator?”
- “Flexible Gas Pricing: Competitive or Predatory Pricing?”
- “Reauthorization of the Safe Drinking Water Act: Costs and Risks”

1993- 1994 Officers

John T. Coughlin, Wisconsin - President
Frederick L. Corban, Indiana - First Vice President
Ruth K. Kretschmer, Illinois - Second Vice President
Emmit J. George, Jr., Iowa - Secretary-Treasurer

**Westin Hotel, Indianapolis, Indiana
June 11-14, 1995**

Program Topics

- “Gas Unbundling: The Dream and The Reality”
- “Commission Restructuring: 5 Years Later”
- “Emission Allowances”
- Competitions Telecommunications - Electricity (3 sessions)
- “Regional Transmission Groups”
- “Safe Drinking Water Act Reauthorization”

1994-1995 Officers

Frederick L. Corban, Indiana - President
Ruth K. Kretschmer, Illinois - First Vice President
Emmit J. George, Jr., Iowa - Second Vice President
Rachel C. Lipman, Kansas - Secretary-Treasurer

REGIONS, REGULATIONS AND REGULATORS

THOUGHTS OF FIVE NARUC PRESIDENTS

NEW REGIONAL GROUPS

“In a country as large as ours there are bound to be diverse economic and social interests and sometimes different political viewpoints. Problems often arise which are of special concern in some particular region. Occasionally, matters of a controversial character emerge in which the parent organization cannot take sides. In such situations the problems can be handled best by regional groups.

“These regional groups have proved their worth. My observations of their deliberations and activities convinced me that the regional associations are performing a useful and vital function.

“In view of the beneficial results of the existing regional associations, two new such bodies have been established during the year.

“In January, the Midwestern Association was formed, consisting of ten states. Chairman Paul A. Rasmussen of the Minnesota Commission was elected President of the group, which held its first convention in Omaha on May 24-25. In February, the Great Lakes Conference was formed with a membership of nine states ...”

• Hon. Benjamin F. Feinberg • (New York)
NARUC President's Address
Annual Convention • San Francisco • 1956

UTILITY REGULATION: UNIQUE • AFFECTS ALL

“One would seek in vain throughout the entire world for [utility regulation’s] counterpart. We should be mindful of the tremendous economic power which is reposed in this small band of citizens, power which profoundly affects the well-being of every man, woman and child in this nation”

- Hon. Arthur L. Padrutt - (Wisconsin)
NARUC President’s Address
Annual Convention - Seattle - 1973

A UTILITY REGULATOR’S JOB REQUIREMENTS

“The task of the utility regulator is one which requires the wisdom of Solomon, the patience of Job, the determination of a bulldog, and the hide of a rhinoceros.”

- Hon. James Lundy - (New York)
NARUC President’s Address
Annual Convention - Las Vegas - 1966

HIGH QUALITY - RAPID TURNOVER

“It has been my pleasure this year to visit all of the five regional conferences, at their Annual Meetings.” (He goes on to mention each one, including the Mid-Western Association which met in Little Rock in May).

Later, he sates: “Throughout this country I have been impressed by the extreme high quality of the men (*) on the State Commissions. At the same time I have been distressed by the rapid turnover of Commissioners and key personnel This rapid turnover is one of the great weaknesses of our present regulatory system.”

- Hon. Edward R. Thornton - (New Hampshire)
NARUC President's Address
Annual Convention - Phoenix - 1958

(*) There were no female MARC Commissioners until 1960.

BETTER INFORMATION - INDIVIDUAL RESPONSIBILITIES

Using his own New England Regional Conference as an example, President Allen tells how it produced through joint efforts “more and better information for each state, and yet did not remove from each state its individual responsibilities under the law.”

- Hon. Frederick N. Allen - (Maine)
NARUC President's Address
Annual Convention - Hollywood, Florida - 1967

BITS AND PIECES

**The Lives and Times of MARC
Commissioners and Commissions**

TRIALS AND TRAVAILS OF MARC SECRETARY-TREASURER

Perhaps retiring Secretary-Treasurer Peggy Harris Boehm (Indiana) best characterized that office's duties by stating in a letter to her successor, Leo Reinbold (North Dakota) July 15, 1983:

“Here is a Cashier's Check for \$23,449.70 You will get a whole bunch of other stuff from me in the mail shortly. Please let me know when you get the check so that I won't worry about it any more.”

She continued with this not altogether complimentary question (probably with tongue in cheek): “The [Indiana] people who were, of course, sorry to lose our account, claim there are no money markets in North Dakota. Is that true?”

(Commissioner Reinbold's response is not known.)

MARC A LEADER IN PROMOTING ENERGY EFFICIENCY

Quite by coincidence, five of MARC's Commissioners--Susan Stone, Illinois; Paul Franzenburg, Iowa; Margalee Wright, Kansas; Cynthia Kitlinski, Minnesota; and Alan Mueller, Missouri--served at the same time as members of NARUC's Energy Conservation Committee.

So it was that these commissioners conceived the idea of presenting an energy-saving light bulb to each U.S. and Canada commissioner at NARUC's 100th Anniversary meeting in San Francisco, in 1988. The bulbs--some of which are still in use--consume 18 watts of electricity to provide the equivalent of 75 watts lighting.

With the cooperation of Philips Lighting, all commissioners received a bulb, either at the meeting or later by mail. The MARC sponsorship was clearly appreciated.

SELECTION OF NARUC OFFICERS

Rotation of selection of NARUC officers began in 1960. Each of the five regional affiliates chooses its candidate for NARUC Second Vice-President every fifth year.

While the nominees must be approved at NARUC's annual meeting, the regional selections are normally accepted.

HISTORIC HOTEL

The MARC 1994 Annual Meeting was held in a truly historic hotel--the Pfister, in Milwaukee. The term "truly historic" applies to the hotel's use by utility regulators as well as to many others. The 1967 meeting was also held at the Pfister.

In 1900, the NARUC Annual Meeting was held in the Pfister House in what is still part of today's Pfister Hotel!

HE HOLDS THE RECORD

A commissioner from a MARC state--the Hon. Bruce **Hagen**, of North Dakota--holds the record of being the current longest-serving regulator in the nation.

Commissioner **Hagen** was appointed in 1961 and was then elected in 1964. He has been re-elected every six years since and has served a total of 34 years, as of 1994.

MARC can be proud of this gentleman who has served as president of his own commission, of MARC, and of NARUC.

Remarkably, MARC in 1994 held third and fourth places in the longevity race. The Hon. James F. Munnely of Nebraska, has served 28 years as of January, 1995, and the Hon. Duane D. Gay, also of Nebraska, had served 24 years at the time of his retirement from office.

THE WOMEN WHO SERVE

When NARUC President Edward R. Thornton (New Hampshire) addressed the Annual Meeting, in Phoenix in **1958**, he said he had ‘been impressed by the extreme high quality of the men on the State Commissions.’”

The Honorable Mr. Thornton was not being a male chauvinist! Rather, his words properly reflected a circumstance which prevailed then--there were no female Commissioners until 1960. The first of a distinguished MARC line was the Honorable Frances McGovern who joined the Ohio Commission that year.

Commissioner McGovern has since been followed by 49 more women who have served and are serving their states. Reference to the MARC listings of State Commissioners in this volume, particularly in reference to these women, is recommended.

An obvious waste of talent in those earlier years is being overcome by today’s recognition of female Commissioners. During 1994-95, 16 women served as MARC-state Commissioners. The Honorable Patricia S. Qualls, Arkansas, the Honorable Peggy Harris Boehm, Indiana, and the Honorable **Marta** Greytok, Texas, have each served as President of MARC. The Honorable Ruth K. Kretschmer, Illinois, and the Honorable Rachel Lipman, Kansas, were 1994 MARC officers, and Commissioner Kretschmer was elected President and the Honorable Susan M. Seltsam, Kansas, was elected Treasurer at the 1995 meeting.

It also should be noted that the Honorable Susan Knowles, Alaska, served as NARUC President in 1984-85, as did the Honorable Sharon Nelson, Washington, in 1989-90.

MARC'S GOOD HUMOR MAN

His first "Annual Report from the Prairie" was brought to the MARC annual meeting in Clarksville, Indiana, in 1981. Since then the Hon. Leo Reinbold, North Dakota Commissioner, has never missed a beat.

As of 1995, this former college geography professor and now utility regulator/humorist has appeared at MARC functions 15 years. Past and present commissioners (and future, if they only knew!) hope he continues for generations yet unborn.

(Only very seldom does a Reinbold story fail to excite laughter. When that happens, the audience is reminded, "I'm not being paid for this, you know!")

MARC "saluted" Commissioner Reinbold at the 1995 meeting in Indianapolis, Indiana by declaring him "The Toastmaster General." He was presented a plaque confirming his appointment.

NO, NOT A MASS ILLINOIS EXODUS!

HASTEN TO RESIGN FROM ILLINOIS COMMERCE COMMISSION

(NARUC Bulletin, January 17, 1983)

Michael V. Hasten, Chairman, has asked Governor James Thompson not to consider him for reappointment Hasten said, "This job is extremely difficult, hard, and, at times, unpopular decisions must be made with the goal of least cost/highest quality service always in mind."

STATE REGULATOR - PRESTIGE AND POWER?

When the Texas Railroad Commission was created in 1887, Governor Hogg called upon General John H. Reagan to return from the U.S. Senate to become the Commission's first Chairman.

Senator Reagan felt so strongly the opportunity to be of service that he resigned as Senator and returned home to the Commission.

Years later, Karl F. Rolvaag, who had served as Governor of Minnesota (1963-1967), and later as Ambassador to Iceland, became a Minnesota Public Utility Commissioner. After serving as Commissioner, he made a public statement, "Now I know where the power is!"

TYPOGRAPHICAL ERROR

Among the MARC archives is a letter addressed to the Internal Revenue Service.

Dated November 22, 1972, the letter contains this unfortunate error: "The dues were raided to \$60.00."

REGULATOR'S QUALIFICATIONS

The Honorable William D. Steinmeier, Chairman of the Missouri Public Service Commission, was asked at luncheon in 1984 why anyone in his right mind would be a Commissioner. He quickly assured the questioner that "no one would."

A PARTICULARLY DIFFICULT PERIOD

From the Minutes of the MARC Winter Meeting - San Antonio, Texas - January 27-28, 1983.

‘The complexities of telephone regulation and deregulation, the difficulties presented by high electric rates and excess capacity and possibly unnecessary and expensive construction programs, and the high cost of natural gas were mentioned repeatedly. Most commissioners seemed to share similar problems.’

THE EFFECTS OF INFLATION

One measure of the effects of inflation is the cost of hotel lodging. Here are some representative figures:

1956 (MARC's first year) - NARUC Annual Meeting -
San Francisco - \$10.00 to \$17.00

1957 - NARUC Annual Meeting -
Memphis - \$7.00 to \$14.00

1963 - MARC Annual Meeting -
Oklahoma City - \$10.00 to \$16.50

1986 - MARC Annual Meeting -
Indianapolis - \$77.00

1988 - MARC Annual Meeting -
Rapid City - \$62.00

1994 - MARC Annual Meeting -
Milwaukee - \$95.00

ACKNOWLEDGEMENTS

I acknowledge with thanks the contributions of the following:

‘The NARUC Was There: A History of the National Association of Regulatory Utility Commissioners’

- By Paul Rodgers

The fourteen State Commissions, every one of which provided state histories and other information.

C. Burton “Bud” Nelson - former Illinois Commissioner and former MARC President. His excellent memory greatly aided **me**, by letters and telephone, in my search for facts and figures.

Paul Rodgers - NARUC Administrative Director and General Counsel. He gave his personal attention to my calls, provided many answers, and his cooperation allowed copying of all pertinent NARUC Bulletins.

-Paul Franzenburg